

Message Text

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63

ACTION EB-11

INFO OCT-01 EUR-25 ADP-00 CAB-09 CIAE-00 COME-00 DODE-00

INR-10 NSAE-00 RSC-01 FAA-00 DOTE-00 IO-13 SY-10

AF-10 ARA-11 EA-11 NEA-10 RSR-01 /123 W

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R 031924 Z JUL 73

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC 3521

C O N F I D E N T I A L MONTREAL 1373

FROM US REP ICAO

E. O. 11652: GDS

TAGS: ETRN, CA

SUBJ: ICAO - US PROPOSALS FOR 1974 ASSEMBLY AGENDA

REF: A) STATE 114744; B) MONTREAL 1160

SUMMARY: US PROPOSALS CONTAINED REFTEL DO NOT SEEM APPROPRIATE TO ASSEMBLY AGENDA. 1) ICAO RELATIONSHIPS WITH ECAC/ AFCAC TO DETRI-
MENT OF OTHER ICAO STATES IN AND OUTSIDE REGION DOES NOT APPEAR
TO BE A PROBLEM FOR ANY OTHER STATES; 2) UNLAWFUL INTERFERENCE
MEASURES HAVE BEEN (AND ARE BEING) HANDLED EXPEDITIOUSLY THROUGH-
OUT ICAO. ADEQUATE/ APPROPRIATE CHANNELS ARE AVAILABLE FOR PURSUING
ITEMS PROPOSED. HIJACKING/ UNLAWFUL INTERFERENCE IS NO LONGER
CONSIDERED URGENT IN CAO. END SUMMARY.

1. RE ICAO RELATIONSHIPS WITH ECAC/ AFCAC (PARA 2, REFTEL A), IN
PREPARING DOCUMENTATION, IT SHOULD BE BORNE IN MIND THAT A) UCAC
REPEAT ECAC PAYS FOR STAFF POSITIONS IN PARIS WHICH SUPPORT IT,
B) THERE ARE NO COMPLAINTS FROM EAST EUROPE COUNTRIES ABOUT BEING
NEGLECTED BY PARIS OFFICE; AND C) ICAO VACANCIES IN DAKAR OFFICE
HAVE MADE IT IMPOSSIBLE FOR AFRICA REGIONAL OFFICE TO PERFORM
CONSISTENTLY EFFECTIVELY ON BEHALF ICAO OR AFCAC. (FOR EXAMPLE,
VACANCY NOTICE PC 21/72, VACANCY NOTICE PC 6/73, VACANCY NOTICE
2/73). FYI. ALL ICAO REGIONAL REPS JUST COMPLETED TWO- WEEK MONTREAL
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CONFERENCE. MEXICO/ LIMA REPS VERY STRONG AND EMPHASIZING REGIONAL-
IZATION TECHNICAL ASSISTANCE AND ECONOMIC ANALYSIS/ IMPLEMENTATION
PLANNING IN REGION. PARIS OFFICE OBVIOUSLY DEEPLY INVOLVED ECAC/
EANPG AND IS BEING COMMENDED FOR IT (SEE ICAO ANNUAL REPORT 1972,

PG. 48, PG. 63-4). SECRETARY GENERAL DEPARTS JULY 2 FOR THREE WEEKS EASTERN EUROPE (CZECHOSLOVAKIA, HUNGARY, ROMANIA) BUT IS NOT AWARE OF ANY CONCERN ON THEIR PART RE PARIS OFFICE. END FYI.

2. RE PARA 3 REFTTEL A) US REP MUST WARN THAT SUBPARAGRAPHS (1) THRU (4) OF UNLAWFUL INTERFERENCE ITEM WILL NOT REPEAT NOT BE ADOPTED BY COUNCIL AS ASSEMBLY AGENDA MATERIAL.

THE COUNCIL AND OTHER ICAO BODIES RESPONDED FAVORABLY WHEN U. S. CALLED FOR SENSE OF URGENCY TO STEM LAST YEAR'S WAVE OF HIJACKINGS/ UNLAWFUL INTERFERENCE. NO REPEAT NO PROCEDURAL REQUEST HAS BEEN TURNED DOWN, AND NO SUBSTANTIVE REQUEST (EXCEPT FOR REFUSAL TO PROVIDE FOR SANCTIONS AGAINST NON- MEMBER SAFEHAVEN COUNTRIES - WHICH HAS NEVER BEEN PROVIDED FOR BY ANY INTERNATIONAL ORGANIZATION).

A. COUNCIL ADOPTED JUNE 19, 1972 RESOLUTION SCHEDULED SPECIAL LEGAL SUBCOMMITTEE, AND SPECIAL MEETINGS LEGAL COMMITTEE, CALLED EXTRAORDINARY ASSEMBLY AND DIPLOMATIC CONFERENCE (AT SAME TIME FOR FIRST TIME IN ITS HISTORY) ALL IN MINIMUM PROCEDURAL FRAMEWORK, TO CONSIDER ENFORCEMENT CONVENTION.

B. PREVENTATIVE MEASURES IN TECHNICAL ANNEXES PROVIDED FOR IN JUNE 19 RESOLUTION HAVE PROCEEDED EXPEDITIOUSLY, BASED ON MATERIAL PROVIDED BY THE U. S., AND ARE IN FINAL STAGES OF ADOPTION. IF USG HAS ANYTHING ELSE TO ADD, OR RE- EMPHASIZE, IT SHOULD SO INDICATE AT ONCE SO THEY CAN BE CONSIDERED BY AIR TRANSPORT COMMITTEE, AIR NAVIGATION COMMISSION, AND COMMITTEE UNLAWFUL INTERFERENCE NEXT SESSION (ONCE THIS MATERIAL IS FINALLY ADOPTED (AT U. S. URGING) AS SARPS IN FOUR ANNEXES, IT WILL BE DIFFICULT TO BRING UP ADDITIONAL ITEMS FOR AWHILE). US REP DOES NOT SEE HOW IMPLEMENTATION OF SARPS CAN BE DISCUSSED ASSEMBLY WHEN A) THEY WILL ONLY HAVE FINALIZING SARPS BEEN IN EFFECT SIX MONTHS, AND B) NOTIFICATION DIFFERENCES WILL BE REQUIRED BEFORE SEEING WHERE PROBLEMS LIE.

C. U. S. WAS ELECTED TO CHAIRMANSHIP OF COMMITTEE UNLAWFUL INTERFERENCE TO " PROVIDE LEADERSHIP" IN CONTINUING EFFORTS TO ANALYZE MATERIAL ON INCIDENTS, INITIATE FURTHER PREVENTATIVE MEASURES, AND COORDINATE SECRETARIAT/ COMMITTEE EFFORTS RE HIJACKINGS/ UNLAWFUL INTERFERENCE. COMMITTEE IS EAGER FOR WORK AND WOULD CONFIDENTIAL

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RECEIVE WORKING PAPER AT ANY TIME. DISSEMINATION OF INFORMATION NOW ONLY ITEM ON COMMITTEE' S WORK PROGRAM. IF U. S. HAS PROPOSAL WE SHOULD RECEIVE IT AT ONCE.

D. STRONG U. S. SUPPORT LED TO APPOINTMENT SECURITY OFFICER IN SECRETARIAT AND SECURITY " PROGRAM." 1) THAT OFFICE ARRANGES THE INFORMAL REGIONAL MEETINGS (WHICH STARTED VERY SUCCESSFULLY WITH BANGKOK), SHOULD BE KEPT INFORMAL TO PROVIDE OPPORTUNITY FREE EXCHANGE INFO. 2) LIAISON WITH INTERPOL IS BACKSTOPPED BY THAT OFFICE AND IS APPARENTLY VERY USEFUL. 3) PART OF " PROGRAM" IS CONTINUING WORK OF " STUDY GROUP" WHICH U. S. CHAIRED, WHICH MAINTAINS CONSTANT LIAISON WITH SECURITY OFFICER, WHO IS UPDATING ICAO SECURITY MANUAL.

E. IT IS HARD TO ENVISION WHAT IS ANTICIPATED PARA 2) B) 4)

RE " COLLABORATION OTHER INTERNATIONAL ORGANIZATIONS." IF THERE IS A WEAK AREA, PLEASE ADVISE IMMEDIATELY AND U. . REP WILL PURSUE THROUGH APPROPRIATE CHANNELS. " STRENGTHENING THE INTELLIGENCE/ INFORMATION ROLE" OF ICAO WOULD MEET WITH IMMEDIATE ADAMANT OPPOSITION AND WOULD NOT BE DISCUSSED OPENLY IN WORLDWIDE FORUM LIKE ASSEMBLY. COUNTRIES WITH MILITARY GOVERNMENTS OR THREAT- ENING MILITARY FORCESNHAVE EXPRESSED OPENLY THEIR GREAT FEAR THAT " SECURITY" PROGRAM IS ONE THAT WILL GIVE THEIR OWN MILITARY/ INTELLIGENCE BRANCHES OPPORTUNITY TO MAN AIRPORTS, COLLECT DATA, AND SCREEN FORPOLITICAL PURPOSES. ANY SPECIFIC PROPOSALS RE THIS SUBJECT CAN BE HANDLED INFORMALLY IN MONTREAL HEADQUARTERS.

F. RE " WORLDWIDE SECURITY MEETINGS" REFERRED TO PARA B) 1). US REP WISHES POINT OUT THAT DIPLOMATIC CONFERENCE/ ROME/ AUGUST IS AN ICAO " CONFERENCE ON AVIATION SECURITY." IT WAS PURPOSELY CALLED THAT BY U. S. PROVIDE BROAD SCOPE AND ENABLE INTRODUCTION OF ITEMS OTHER THAN ENFORCEMENT CONVENTION. (SEE REPORTING CABLES ON SEPTEMBER 28 AND NOVEMBER 1, 1972 COUNCIL MEETINGS WHICH CALLED CONFERENCE.) CALLING OF ANOTHER SUCH CONFERENCE EIGHT MONTHS LATER COULD ONLY HAPPEN IF UNFORESEEN DEVELOPMENTS CREATE CRISIS AGAIN.

G. FYI. HIJACKING IS NO LONGER CONSIDERED AN URGENT MATTER IN ICAO. DATA COMING BEFORE COMMITTEE UI INDICATES NOTABLE DROP INCIDENTS. IATA PRESS RELEASE/ GENEVA FEW WEEKS AGO INDICATED THREAT LESSENING. USG OFFICIALS HAVE STATED PUBLICLY RECENTLY THAT THINGS ARE WELL UNDER CONTROL. SOME ICAO COUNCIL MEMBERS HAVE COMMENTED TO US REP INFORMALLY THAT PROBLEM WAS BASICALLY A US PROBLEM AND WHEN THE US TOOK APPROPRIATE MEASURES IT WAS BROUGHT UNDER CGNTROL. END FYI. GDS.

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Draft Date: 03 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
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Disposition Approved on Date:
Disposition Authority: smithrj
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Drafter: n/a
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Executive Order: N/A
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